



Senate

General Assembly

File No. 502

February Session, 2008

Substitute Senate Bill No. 176

Senate, April 7, 2008

The Committee on Government Administration and Elections reported through SEN. SLOSSBERG of the 14th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

***AN ACT IMPLEMENTING THE RECOMMENDATIONS OF THE
PROGRAM REVIEW AND INVESTIGATIONS COMMITTEE STUDY OF
STATE PLANNING.***

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (*Effective from passage*) (a) There shall be a Council
- 2 on Connecticut's Future which shall be within the Office of Policy and
- 3 Management. The council shall consist of the following members: (1)
- 4 The speaker of the House of Representatives; (2) the president pro
- 5 tempore of the Senate; (3) the majority leader of the House of
- 6 Representatives; (4) the majority leader of the Senate; (5) the minority
- 7 leader of the House of Representatives; (6) the minority leader of the
- 8 Senate; (7) the Lieutenant Governor; (8) the Secretary of the Office of
- 9 Policy and Management; (9) the head of a state agency appointed by
- 10 the Governor; and (10) nine public members, three appointed by the
- 11 Governor and one each appointed by the speaker of the House of
- 12 Representatives, the president pro tempore of the Senate, the majority
- 13 leader of the House of Representatives, the majority leader of the

14 Senate, the minority leader of the House of Representatives and the
15 minority leader of the Senate. Appointments shall be made by October
16 1, 2008. Members of the council described in subdivisions (1) to (6),
17 inclusive, of this subsection shall serve two-year terms and members
18 described in subdivisions (7) to (10), inclusive, of this subsection shall
19 serve for four-year terms, except that two of the public members
20 initially appointed by the Governor and the public members initially
21 appointed by the speaker of the House of Representatives, majority
22 leader of the House of Representatives and the minority leader of the
23 House of Representatives shall serve two-year terms. Members may be
24 reappointed for an unlimited number of terms. The appointing
25 authority shall fill any vacancy by appointment for the unexpired
26 portion of the term vacated. A majority of the council shall constitute a
27 quorum for the transaction of any business. The chairperson of said
28 council shall be the Lieutenant Governor.

29 (b) The Office of Policy and Management shall provide staff support
30 and other resources to the council. Upon request of the council, the
31 Legislative Program Review and Investigations Committee, Auditors
32 of Public Accounts, Office of Fiscal Analysis and Office of Legislative
33 Research shall provide additional assistance.

34 (c) The council shall be responsible for developing and
35 implementing a planning process for the future of the state. Such
36 process shall include, but not be limited to, (1) development of a long-
37 term vision; (2) a situational analysis of the state and core state
38 services, including analysis of strengths, weaknesses, opportunities of
39 such services and threats thereto; (3) establishment of a limited
40 number of overarching goals for the state in the first year of operation
41 and expansion of such goals according to a schedule determined by the
42 council; (4) establishment of long-term objectives for state services and
43 alignment of state services to the long-term objectives; (5)
44 implementation of a planning and performance measurement system
45 consisting of strategic planning, performance measurement and
46 evaluation of progress toward goals; (6) plan adjustments as needed;
47 and (7) establishment of a schedule for annual reports on progress

48 towards achievement of the goals to the General Assembly and the
49 Governor.

50 (d) The council shall post a notice of all meetings on the Internet
51 web site maintained by the council. To the extent feasible, all meetings
52 shall be held at the Legislative Office Building.

53 (e) Each quarter the council shall meet to assess progress in
54 achievement of one of the state goals. The head of each state agency,
55 department or institution responsible for strategic plans and objectives
56 of such goal shall attend and report on progress in achievement of the
57 goal, including a description of impediments to achievement.

58 Sec. 2. Section 4-67m of the general statutes is repealed and the
59 following is substituted in lieu thereof (*Effective October 1, 2008*):

60 (a) The Office of Policy and Management, in consultation with each
61 budgeted state agency, shall develop, for state budgeting purposes,
62 specific biennial goals and objectives and quantifiable outcome
63 measures, which shall not be limited to measures of activities, for each
64 program, service and state grant administered or provided by such
65 agency. The Secretary of the Office of Policy and Management shall
66 submit an annual report concerning such goals, objectives and
67 measures to the joint standing committee of the General Assembly
68 having cognizance of matters relating to appropriations and the joint
69 standing committee having cognizance of matters relating to the
70 agency. For the biennium beginning July 1, 1995, and for each
71 biennium thereafter, the annual report shall include an evaluation of
72 the impact of each program, service and state contract on the family.

73 (b) The goals, objectives and measures developed for each such
74 agency pursuant to subsection (a) of this section shall be implemented
75 for the biennium beginning July 1, 1993. The Office of Policy and
76 Management, in consultation with each such agency, shall review and
77 revise such goals, objectives and measures for each biennium
78 thereafter.

79 [(c) For the biennium beginning July 1, 1995, and for each biennium
 80 thereafter, the annual report submitted pursuant to subsection (a) of
 81 this section shall evaluate the progress of budgeted state agencies in
 82 achieving benchmarks established under section 4-67r.]

83 Sec. 3. (*Effective October 1, 2008*) Sections 4-67r and 32-1f of the
 84 general statutes are repealed.

This act shall take effect as follows and shall amend the following sections:		
Section 1	<i>from passage</i>	New section
Sec. 2	<i>October 1, 2008</i>	4-67m
Sec. 3	<i>October 1, 2008</i>	Repealer section

Statement of Legislative Commissioners:

In Subsec. (a), the sentence "Members may be reappointed for an unlimited number of terms." was added for accuracy.

PRI *Joint Favorable Subst. C/R*

GAE

GAE *Joint Favorable Subst.-LCO*

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either chamber thereof for any purpose:

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 09 \$	FY 10 \$
Policy & Mgmt., Off.	GF - Cost	825,000	625,000
Auditors	GF - None	None	None
Legislative Mgmt.	GF - None	None	None
Lt. Governor's Off.	GF - None	None	None
Comptroller Misc. Accounts (Fringe Benefits) ¹	GF - Cost	107,780	249,177
Department of Economic & Community Development	GF - None	None	None

Note: GF=General Fund

Municipal Impact: None

Explanation

The bill establishes the Council on Connecticut's Future and appoints the Lieutenant Governor which results in no fiscal impact. The Council is within the Office of Policy and Management, which must provide staff support to the council, and develop and implement a planning process as required by the bill. It is anticipated that OPM will require five full time planning staff with a combined annual salary cost of \$425,000 plus fringe benefits. OPM will incur one-time costs of \$200,000 in FY 09 for a web-based reporting system, and may incur on-going costs of up to \$200,000 for contracted services with the State Data Center, at the University of Connecticut.

While OPM is required to provide staffing for the council, the

¹ The fringe benefit costs for state employees are budgeted centrally in the Miscellaneous Accounts administered by the Comptroller. The first year fringe benefit costs for new positions do not include pension costs. The estimated first year fringe benefit rate as a percentage of payroll is 25.36%. The state's pension contribution is based upon the prior year's certification by the actuary for the State Employees Retirement System (SERS). The SERS fringe benefit rate is 33.27%, which when combined with the rate for non-pension fringe benefits totals 58.63%.

council may request additional staff assistance from the Auditors of Public Accounts, the Program Review and Investigations Committee, and the offices of Fiscal Analysis and Legislative Research. Depending on the extent of assistance the council may need, these offices can provide staff assistance within their existing budgetary resources.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

OLR Bill Analysis**sSB 176*****AN ACT IMPLEMENTING THE RECOMMENDATIONS OF THE
PROGRAM REVIEW AND INVESTIGATIONS COMMITTEE STUDY
OF STATE PLANNING.*****SUMMARY:**

This bill establishes an 18-member Council on Connecticut's Future within the Office of Policy and Management (OPM). The council must develop and implement a planning process for the state's future that includes specified elements. Each quarter, the council must meet to assess progress with respect to achievement of one of the state goals. The heads of the state agencies and institutions responsible for achieving the goal must report to the council on their progress and describe any impediments.

The council is staffed by OPM and, if requested, the Auditors of Public Accounts, the Program Review and Investigations Committee, and the offices of Fiscal Analysis and Legislative Research.

The bill repeals (1) the Connecticut Progress Council and (2) the Department of Economic and Community Development commissioner's responsibilities related to the study of and preparation for Connecticut's future.

EFFECTIVE DATE: Upon passage, for the establishment of the council; and October 1, 2008, for the repealed provisions.

COUNCIL ON CONNECTICUT'S FUTURE***Membership***

The council's 18 members include nine designated legislative and executive branch leaders and nine public members appointed as follows:

Ex-Officio Members	
Senate President pro Tempore	House Speaker
Senate majority leader	House majority leader
Senate minority leader	House minority leader
Lieutenant governor	OPM secretary
Head of a state agency appointed by the governor	
Public Members' Appointing Authority and Number	
Governor (three)	House Speaker (one)
Senate President pro Tempore (one)	House majority leader (one)
Senate majority leader (one)	House minority leader (one)
Senate minority leader (one)	

The legislative leaders serve for two-year terms and the executive branch officials serve four-year terms. The public members serve for four-year staggered terms, except two of the governor's and each of the House members' initial appointees serve two-year terms. The initial appointments must be made by October 1, 2008; and the appointing authority fills any vacancy. Members may serve an unlimited number of terms.

The lieutenant governor serves as the council chairperson. A majority of the council membership constitutes a quorum, which is necessary to transact any business. There must be a public notice on its Internet site of all council meetings, which, to the extent feasible, must to be held in the Legislative Office Building.

Duties

The council must develop and implement a planning process that must include, but is not limited to:

1. development of a long-term vision;
2. situational analysis of the state and the strengths, weaknesses, opportunities for, and threats to core state services;
3. establishment in the first year of “a limited number” of overarching goals to be expanded according to a schedule it develops;
4. establishment of long-term objectives for state services and aligning services with these objectives;
5. implementation of a planning and performance measurement system;
6. adjustments to the plan, as needed; and
7. a schedule for annual progress reports on goal achievement for the General Assembly and governor.

BACKGROUND

Connecticut Progress Council

In 1993, the legislature created the 28-member Progress Council as a public-private commission with public and executive and legislative branch participation to develop a policy planning and evaluation tool. The council was required to (1) develop a long-range vision and benchmarks to measure progress and (2) annually assess and report on state agencies’ progress in achieving them. In 1995, it reported over 300 benchmarks, but included no implementation plan or strategies for achieving them.

Commission on Connecticut’s Future

In 1976, a statutory Commission on Connecticut’s Future was established to forecast and raise awareness and concern about the state’s future direction. It submitted annual reports to the governor and General Assembly until 1989 when the legislature eliminated the commission and transferred its duties to the Department of Economic and Community Development.

COMMITTEE ACTION

Program Review and Investigations Committee

Joint Favorable Substitute Change of Reference

Yea 9 Nay 0 (03/06/2008)

Government Administration and Elections Committee

Joint Favorable

Yea 8 Nay 3 (03/19/2008)